# West Devon Overview and Scrutiny Committee



| Title:   | Agenda  |  |  |
|--|---|--|--|
| Date:  | Tuesday, 31st July, 2018  |  |  |
| Time:  | 2.00 pm   |  |  |
| Venue:   | Chamber - Kilworthy Park  |  |  |
| Full Members:  | Chairman Cllr Yelland Vice Chairman Cllr Cheadle  |  |  |
|  | Members:  Cllr Baldwin Cllr Musgrave Cllr Parker Cllr Evans Cllr Pearce Cllr Kimber Cllr Ridgers Cllr McInnes Cllr Sellis Cllr Moody Cllr Moyse Cllr Moyse  |  |  |
| Interests –<br>Declaration and<br>Restriction on<br>Participation: | Members are reminded of their responsibility to declare any disclosable pecuniary interest not entered in the Authority's register or local non pecuniary interest which they have in any item of business on the agenda (subject to the exception for sensitive information) and to leave the meeting prior to discussion and voting on an item in which they have a disclosable pecuniary interest. |  |  |
| Committee administrator:   | Member.Services@swdevon.gov.uk  |  |  |

# 1. Apologies for Absence

# 2. Confirmation of Minutes

1 - 8

#### 3. Declarations of Interest

Members are invited to declare any personal or disclosable pecuniary interests, including the nature and extent of such interests they may have in any items to be considered at this meeting.

If Councillors have any questions relating to predetermination, bias or interests in items on this Agenda, then please contact the Monitoring Officer in advance of the meeting.

# 4. Items Requiring Urgent Attention

To consider those items which, in the opinion of the Chairman, should be considered by the Meeting as matters of urgency

## 5. Public Forum

9 - 10

A period of up to 15 minutes is available to deal with issues raised by the public.

#### 6. Hub Committee Forward Plan

11 - 14

If any Member seeks further clarity, or wishes to raise issues regarding any future Hub Committee agenda item, please contact Member Services before **12 Noon on Friday 27 July 2018** to ensure that the lead officer(s) are aware of this request in advance of the meeting.

# 7. Update Report on Garden Waste Service

**15 - 18** 

#### 8. Exclusion of Public and Press

to consider the following resolution to exclude the public and press:-

"That in accordance with Section 100(A)(4) of the Local Government Act 1972, the public and press be excluded from the meeting during consideration of the following items of business in order to avoid the likely disclosure to them of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A to the Act";

|     |  | Page No |
|-----|--|---------|
| 9.  | Financial Stability Working Group: Progress Update   | 19 - 20 |
| 10. | Re-admittance of Public and Press  |         |
| 11. | Economy Working Group - Verbal Update  |         |
| 12. | Quarter 1 Performance Measures  Appendix D – Development Management Performance Indicators – to follow | 21 - 32 |
| 13. | Joint Local Plan: Standing Agenda Item   |         |
| 14. | Task and Finish Group Updates (If any)  (a) Partnership Funding – formal closedown proposal            |         |
| 15. | Rural Broadband Working Group Update (if any)  |         |
| 16. | Annual Work Programme 2017/18  | 33 - 34 |
| 17. | Member Learning and Development Opportunities Arising from this Meeting                                |         |



# Agenda Item 2

At a Meeting of the **OVERVIEW & SCRUTINY COMMITTEE** held at the Council Chamber, Council Offices, Kilworthy Park, Drake Road, **TAVISTOCK** on **TUESDAY** the **26**<sup>th</sup> day of **JUNE 2018** at **2.00 pm**.

**Present:** Cllr J Yelland – Chairman

Cllr D W Cloke
Cllr P Kimber
Cllr C R Musgrave
Cllr G Parker
Cllr T G Pearce
Cllr D K A Sellis
Cllr J Evans
Cllr D E Moyse
Cllr G Parker
Cllr P J Ridgers
Cllr J Sheldon

Head of Paid Service

Group Manager - Support Services and

Customer First Section 151 Officer Commissioning Manager

COP Lead – Environmental Health Senior Specialist – Democratic Services

Also in Attendance: Cllrs C Edmonds, B Lamb and C Mott

## \*O&S 1 APOLOGIES FOR ABSENCE

Apologies for absence for this meeting were received from Cllrs R E Baldwin, R Cheadle, J R McInnes and J B Moody.

# \*O&S 2 CONFIRMATION OF MINUTES

The minutes of the Meeting of the Overview and Scrutiny Committee held on 8 May 2018 were confirmed and signed by the Chairman as a true and correct record.

In respect of Minute \*O&S 94 ('Fusion Annual Review Presentation: January to December 2017'), a Member informed that he had still to receive a response to his query for greater clarity over the £27,882 funding that had been achieved in 2017 and particularly the £13,500 to the Okehampton Community Recreational Association (OCRA). In response, officers gave a commitment to follow up this meeting outside of this Committee meeting.

# \*O&S 3 DECLARATIONS OF INTEREST

Members and officers were invited to declare any interests in the items of business to be considered during the course of this meeting. These were recorded as follows:-

Cllr J Yelland declared a personal interest in Item 13(a): 'Task and Finish Group Updates – Partnership Grant Funding Review' (Minute O&S 12(a) below refers) by virtue of knowing of a number of individuals who were

involved in Partnerships and remained in the meeting during the debate and vote thereon; and

Cllr G Parker declared a personal interest in Item 13(a): 'Task and Finish Group Updates – Partnership Grant Funding Review' (Minute O&S 12(a) below refers) by virtue of being the President of the Rotary Club, which was instrumental in the running of the South West Rotary Youth Games and remained in the meeting during the debate and vote on this agenda item.

## \*O&S 4 PUBLIC FORUM

There were no issues raised during the Public Forum session at this meeting.

# \*O&S 5 DRAFT HUB COMMITTEE FORWARD PLAN

During consideration of the most recently published Hub Committee Forward Plan, the Committee was advised that:-

- (a) the following Hub Committee agenda items were to be deferred to the meeting on 11 September 2018:
  - GDPR / Data Protection 2018 Compliance;
  - Council Tax Reduction Draft Scheme; and
  - Policy for Civil Penalties for breaches of Housing Standards Enforcement Notices.
- (b) the Annual Treasury Management Report 2017/18 would now be considered by the Audit Committee instead of the Hub Committee;
- (c) the following reports that were linked to the Joint Local Plan (JLP) would need to be added to the Hub Committee Forward Plan:
  - a recommendation to Council to approve the JLP itself;
  - proposed future governance arrangements for monitoring the progress of the Plan; and
  - the preparation of the Tavistock Conservation Area Management Plan.

# \*O&S 6 EXCLUSION OF PUBLIC AND PRESS

#### **RESOLVED**

That in accordance with Section 100(A)(4) of the Local Government Act 1972, the public and press be excluded from the meeting during consideration of the following item of business as the likely disclosure of exempt information as defined in paragraph 3 of Schedule 12A to the Act is involved.

## \*O&S 7 FINANCIAL STABILITY REVIEW GROUP: PROGRESS UPDATE

The Committee considered an exempt Briefing Note that had also been presented to the Hub Committee meeting on 5 June 2018 for consideration (Minute \*HC 5 refers).

Following an introduction by the lead Hub Committee Member, reference was made to:-

- (a) the role of the wider membership in the work of the Review Group. In agreement with the lead Hub Committee Member, the Committee recognised that there was a need for wider engagement with all Members as the work of the Group continued to evolve;
- (b) the Public Toilet Review. It was confirmed that more information on the Review would be considered by the Hub Committee at its next meeting on 17 July 2018.

It was then:

## **RESOLVED**

That the contents of the Briefing Paper be received and noted.

# \*O&S 8 RE-ADMITTANCE OF PUBLIC AND PRESS

#### **RESOLVED**

That the public and press be re-admitted to the meeting.

# \*O&S 9 UPDATE REPORT ON FOOD SAFETY AUDIT ACTION PLAN

Members considered a report that provided an update on the Food Safety Audit Action Plan and gave an opportunity for the Committee to comment upon the Food Safety Service Plan for 2018/19.

In discussion, the following points were raised:-

- (a) Committee Members wished to thank and pay tribute to the achievement whereby 100% of due food safety inspections had been completed during 2017/18. In expressing their thanks, the Committee asked that their congratulations be passed on to lead officers;
- (b) When questioned, it was confirmed that resources had been reallocated from External Health and Safety activities to Food Safety work. The

Committee was also informed that resources would need to be reappraised upon the conclusion of the twelve month temporary specialist post that had been referred to in the presented agenda report;

(c) With regard to fees and income, officers advised that, in line with Better Business for All guidance, the Council charged between £60 and £80 per hour to deliver the service. Furthermore, the Committee was informed that there was potential to generate income through the delivery of higher education training.

It was then:

# **RESOLVED**

That the Committee welcomes the update on the Food Safety Audit Action Plan and has been given the opportunity to comment upon the Food Safety Service Plan 2018/19.

#### O&S 10 OVERVIEW AND SCRUTINY – DRAFT ANNUAL REPORT

The Committee considered a paper that presented its draft Annual Report for 2017/18.

In discussion, the following points were raised:-

- (a) Some minor typographical errors were highlighted and, as a way forward, it was **PROPOSED** and **SECONDED** that delegated authority be given to the Senior Specialist Democratic Services, in consultation with the Committee Chairman, to make the necessary amendments;
- (b) Members were of the view that the Annual Report helped to illustrate the amount of work (and added value) that the Committee had undertaken during 2017/18. In addition, Members expressed the view that the Overview and Scrutiny function was now much more effective and efficient than it had been in previous years;
- (c) A Member queried the reference in the Annual Report to the principle of holding the Hub Committee to account. In expanding upon the point, it was noted that the Leader was particularly keen on the Committee monitoring and scrutinising the work of the Hub Committee. Furthermore, officers made the point that, with almost half of the Council membership serving on it, the levels of influence that the Overview and Scrutiny Committee could exert were very significant.

It was then:

# **RESOLVED**

That the Council be **RECOMMENDED** to approve the Overview and Scrutiny Draft Annual Report for 2017/18, subject to delegated authority being given to the Senior Specialist – Democratic Services, in consultation with the Committee Chairman, to make the necessary amendments as referred to above.

## \*O&S 11 JOINT LOCAL PLAN: STANDING AGENDA ITEM

By way of an update, one of the Joint Steering Group (JSG) Members advised the Committee that:-

- Due to illness, it was noted that there had been a delay in the receipt of the interim findings from the Examination in Public. It was now hoped that the report would be received during mid-July; and
- In respect of the current status of the Plan, whilst it depended upon the specific policy (and the context), elements of it could now be given 'significant weight' in planning terms.

During the ensuing discussion, reference was made to the Neighbourhood Planning process and the current disillusionment amongst Groups and parish councils. The JSG Member shared the frustrations that were being raised but emphasised the importance of the Groups continuing to plough on. The Member also gave an assurance that things would begin to get easier once the Plan had been formally adopted.

# O&S 12 TASK AND FINISH GROUP UPDATES

# (a) Partnership Funding Review

A report was considered by the Committee that presented the final report of the Partnership Funding Review Task and Finish Group.

The Group Chairman introduced the report and informed that the membership of the Task and Finish Group had been expanded following Council consideration of the draft Budget for 2018/19. In addition, the Chairman wished to thank those 26 Members who had recently completed the Member Survey and emphasised that the results of this Survey had been given great recognition by the Group when it reached its final recommendations.

During the ensuing debate, particular reference was made to:-

(i) the Heart of the South West Local Enterprise Partnership (LEP). Widespread disappointment was expressed amongst Committee Members that the Group had not recommended any reduction to the £5,000 annual grant allocated to the LEP. Further doubts were raised over whether the Council was obtaining value for money for its £5,000 annual grant and the point was also made that these

monies would be much better used to support other more local partnership arrangements that were being proposed to face reductions (e.g. the Youth Games; Junior Life Skills; Okehampton Community Transport; and Tavistock Ring and Ride);

- (ii) interpretation of the supporting comments in the presented agenda report that underpinned the Member Survey results. Some Members took issue with some of the comments and felt that, in certain instances, they were rather misleading and therefore made it difficult to reach definite conclusions:
- (iii) those Partnerships deemed as being 'statutory'. A number of Members were unconvinced that those partnerships that were listed as being 'statutory' (Tamar Estuaries Consultative Forum; Tamar Valley AONB; and the World Heritage Site) provided sufficient value for money. In addition, discontent was expressed that the Task and Finish Group had seemingly accepted that the funding for these was 'fixed' and therefore unable to be reduced. Such was the strength of feeling that some Members were firmly of the view that there was scope to reduce the funding allocated to these instead of some of the other partnerships that were proposed to lose monies;
- (iv) the work undertaken by the Task and Finish Group to reach this point. A Member of the Group expressed his deep frustrations at the general direction that the debate had taken and, once again, highlighted the amount of time and effort that had been put in to produce this set of recommendations. In addition, the Member reminded his fellow Committee Members that the Council was faced with meeting a significant budget gap and there was a need to take difficult decisions now;
- (v) the recommendations being to 2023/24. Such were the difficulties in predicting the future financial position for the Council (coupled with the vast difference in Member opinions expressed), that a number of Committee Members questioned the actual need to make a series of recommendations that were looking so far in advance (i.e. to 2023/24).

As a consequence, it was **PROPOSED** and **SECONDED** and on being put to the vote declared **CARRIED** that the future funding should at this time only be agreed for 2019/20.

It was then:

#### **RECOMMENDED**

That the Hub Committee **RECOMMEND** to Council that:

- 1. the Task and Finish Group future funding recommendations should at this time only be agreed for 2019/20; and
- 2. all organisations be encouraged to seek alternative funding by drawing their attention to other potential income streams that are funded by WDBC.

# (b) 'Digital by Default' Proposal

The Committee considered the merits of setting up a Task and Finish Group to review access to the Council's services. In conclusion, the Committee recognised the intention of this proposal, but felt that it should be deferred for further consideration after the results of the Customer Satisfaction Survey had been published.

# (c) Performance Measures and Targets Review Proposal

Members were informed that the lead Hub Committee Member was currently undertaking a review into both the measures reported and the appropriateness of the targets that were aligned to these measures. As a result, the Committee was assured that it would be in receipt of the concluding report following this review and it was therefore agreed that the proposal to establish a Task and Finish Group in this regard would not be pursued any further at this time.

## \*O&S 13 RURAL BROADBAND WORKNG GROUP UPDATE

During the update, reference was made to:-

- (a) an invite having been extended to the Connecting Devon and Somerset Programme Manager to attend a future Committee meeting. At the time of this meeting, it was noted that officers were still awaiting a response to this invitation:
- (b) a meeting of the 'Connecting Dartmoor and Exmoor' Board had been scheduled to take place on 14 August 2018;
- (c) Ultrafast Broadband rollout. A Member informed that he had met with representatives from BT and he was hopeful that a couple of cabinets would be upgraded in the Borough to ensure that nearby residents could be in receipt of Ultrafast Broadband provision.

#### \*O&S 14 ANNUAL WORK PROGRAMME 2018/19

The Chairman introduced the latest version of the Work Programme for the next 12 months. In discussion, it was agreed that an update on the IT Procurement project would be presented to the Committee meeting on 4 September 2018.

# \*O&S 15 MEMBER LEARNING AND DEVELOPMENT OPPORTUNITIES ARISING FROM THIS MEETING

In discussion, the Committee was reminded of the contacts details for the recently appointed Member IT Support Officer and Members were urged to utilise his expertise.

| (The meeting terminated at 4.20 pm) |          |
|-------------------------------------|----------|
|                                     |          |
|                                     | Chairman |

# **PUBLIC FORUM PROCEDURES**

# (a) General

Members of the public may raise issues and ask questions at meetings of the Overview and Scrutiny Committee. This session will last for up to fifteen minutes at the beginning of each meeting, with any individual speaker having a maximum of three minutes to address the Committee.

# (b) Notice of Questions

An issue or question may only be raised by a member of the public provided that they have given written notice (which may be by electronic mail) to Darryl White (<a href="mailto:darryl.white@swdevon.gov.uk">darryl.white@swdevon.gov.uk</a>) by 5.00pm on the Thursday, prior to the relevant meeting.

# (c) Scope of Questions

An issue may be rejected by the Monitoring Officer if:

- it relates to a matter within the functions of the Planning and Licensing Committee;
- it is not about a matter for which the local authority has a responsibility or which affects the district;
- it is offensive, frivolous or defamatory;
- it is substantially the same as a question which has previously been put in the past six months; or
- it requires the disclosure of confidential or exempt information.





#### WEST DEVON BOROUGH COUNCIL: HUB COMMITTEE FORWARD PLAN

This is the provisional forward plan for the four months starting September 2018. It provides an indicative date for matters to be considered by the Hub Committee. Where possible, the Hub Committee will keep to the dates shown in the plan. However, it may be necessary for some items to be rescheduled and other items added.

The forward plan is published to publicise consultation dates and enable dialogue between the Hub Committee and all councillors, the public and other stakeholders. It will also assist the Council's Overview and Scrutiny Committees in planning their contribution to policy development and holding the Hub Committee to account.

The Plan is published in hard copy and on the Council's website (www.westdevon.gov.uk)

Members of the public are welcome to attend all meetings of the Hub Committee, which are normally held at Kilworthy Park, Tavistock, and normally start at 2.00 pm.

If advance notice has been given, questions can be put to the Hub Committee at the beginning of the meeting.

The Hub Committee consists of nine Councillors. Each has responsibility for a particular area of the Council's work.

Cllr Sanders – Leader

Cllr Samuel – Deputy Leader

Cllr Sampson – Lead Member for Commercial Services

Cllr Leech – Lead Member for Health and Wellbeing

Cllr Oxborough – Lead Member for Economy

Cllr Jory – Lead Member for Environment and Assets

Cllr Roberts – Lead Member for Customer First

Cllr Edmonds - Lead Member for Resources and Performance

Cllr Mott – Lead Member for Strategic Planning and Housing

Further information on the workings of the Hub Committee, including latest information on agenda items, can be obtained by contacting the Member Services Section by e-mail to <a href="mailto:member.services@westdevon.gov.uk">member.services@westdevon.gov.uk</a>

All items listed in this Forward Plan will be discussed in public at the relevant meeting, unless otherwise indicated for the reasons shown



# **DECISIONS TO BE TAKEN BY THE HUB COMMITTEE**

| Service                  | Title of Report and Summary  | Lead Officer and Members | Decision<br>Maker | Anticipated date of Hub Committee | meeting<br>Council   |
|--------------------------|--|--------------------------|-------------------|-----------------------------------|----------------------|
| Standing Item            | Financial Stability Review Group   |                          |                   |                                   |                      |
| Support Services         | GDPR / Data Protection 2018 Compliance   | DA/Cllr Edmonds          | Council           | 11 September 2018                 | 25 Sept 2018         |
| Strategy & Commissioning | Income Generation Opportunities  | DA / Cllr Jory           | Council           | 11 September 2018                 | 25 Sept 2018         |
| Customer First           | JLP and Governance   | TJ/Cllr Mott             | Council           | 11 September 2018                 | 25 Sept 2018         |
| Customer First           | CTR Draft Scheme   | IB/Cllr Leech            | Hub<br>Committee  | 11 September 2018                 | 25 Sept 2018         |
| Customer First           | Policy for Civil Penalties for breaches of Housing Standards Enforcement Notices | IL/Cllr Leech            | Council           | 11 September 2018                 | 25 Sept 2018         |
| Support Services         | Annual Treasury Management Report 2017/18  | PH/Cllr Edmonds          | Council           | 11 September 2018                 | 25 Sept 2018         |
| Strategy & Commissioning | IT Procurement: Next Steps   | NT/ Cllr Edmonds         | Council           | 11 September 2018                 | 25 September<br>2018 |
| Customer First           | Tamar Valley AONB Management Plan Review 2019-2024                               | RS/Cllr Jory             | Hub<br>Committee  | 11 September 2018                 | 25 September<br>2018 |
| Customer First           | Coastal Concordat  | RS/Cllr Jory             | Hub<br>Committee  | 11 September 2018                 | 25 September<br>2018 |
| Support Services         | Write Off Report – Quarter 1 2018/19   | LB/Cllr Edmonds          | Council           | 11 September 2018                 | 25 September<br>2018 |
| Support Services         | Revenue Budget Monitoring to June 2018 (quarter 1 position)                      | PH/Cllr Edmonds          | Council           | 11 September 2018                 | 25 September<br>2018 |
| Support Services         | Capital Budget Monitoring to June 2018 (quarter 1 position)                      | PH/Cllr Edmonds          | Council           | 11 September 2018                 | 25 September<br>2018 |
| Support Services         | Medium Term Financial Strategy for 2019/20                                       | LB/Cllr Sanders          | Council           | 11 September 2018                 | 25 September 2018    |



| Service        | Title of Report and Summary          | Lead Officer and | Decision | Anticipated date of  | Anticipated date of meeting |  |
|----------------|--------------------------------------|------------------|----------|----------------------|-----------------------------|--|
|                |                                      | Members          | Maker    | <b>Hub Committee</b> | Council                     |  |
|                | onwards                              |                  |          |                      |                             |  |
| SLT            | Peer Review Report                   | SH/Cllr Sanders  | Council  | 9 October 2018       | 4 December 2018             |  |
| Customer First | Adoption of Clean Air Strategy       | IL/Cllr Sanders  | Council  | 9 October 2018       | 4 December 2018             |  |
| Customer First | Adoption of Business Continuity Plan | IL/Cllr Sanders  | Council  | 9 October 2018       | 4 December 2018             |  |

# \* Exempt Item (This means information contained in the report is not available to members of the public)

SH – Sophie Hosking – Executive Director Service Delivery and Commercial Development

LB – Lisa Buckle – Section 151 Officer CBowen – Catherine Bowen – Monitoring Officer

HD – Helen Dobby – Group Manager Commercial Services DA – Darren Arulvasagam – Group Manager Business Development

SM – Steve Mullineaux – Group Manager Support Services and Customer First SLT – Senior Leadership Team

CB – Chris Brook – COP Lead Assets

IB – Isabel Blake – COP Lead Housing, Revenues and Benefits

JS – Jane Savage – Lead Specialist Waste Strategy RS – Rob Sekula

IL – Ian Luscombe – COP Lead Environmental Health



# Agenda Item 7

Report to: **Overview and Scrutiny Committee** 

Date: **31 July 2018** 

Title: Update Report on Garden Waste Service

Portfolio Area: Commercial Services

Wards Affected: All

Relevant Scrutiny Committee: Overview & Scrutiny

Urgent Decision: **N** Approval and **Y** 

clearance obtained:

Date next steps can be taken: Any

recommendations can be presented to the Hub Committee meeting on 11 September 2018

Author: Jane Savage Role: Commissioning Manager

(Waste)

Contact: 01822 813657 jane.savage@swdevon.gov.uk

# **Recommendations:**

That Members are updated on the Garden Waste Service and have the opportunity to comment upon the future delivery of the service.

# 1 Executive summary

1.1 Members requested that an update on the garden waste service after the first year of service be brought before Committee.

# 2 Background

- 2.1 Members requested that an update report be brought before Committee after the first year of service.
- 2.2 The opt-in garden waste service began on 31st July 2017. The subscription year was set at October to September to ease pressure on Customer First during March when Council Tax demands are issued and to fit with the later start date.

- 2.3 The participation and subscription rates were based on that experienced by other councils with similar demographics and set at 35% and £40 respectively. From this, the net income forecast was £67,500 in the first year with £190,000 for each subsequent year.
- 2.4 In 2017-18, the actual number of subscriptions was 19%. However, the target net income was met, largely due to the high initial number of subscriptions and savings on forecasted expenditure.
- 2.5 Assuming that all subscribers re-apply for the service before October this year, the forecasted net income of £190,000 for 2018-19 will be met. This takes into account a lower than expected expenditure as the low subscription rate means fewer sacks and deliveries are required. However, this leaves no surplus for future replacement of sacks and misses the opportunity of boosting income if the original subscription target can be met.
- 2.6 The communications campaign for the service has included large banners at the two Household Waste Recycling Centres, traditional and social media, and roadshows. An initial campaign to boost participation and test methods of communication was ran during the week commencing 2 May 2018. This consisted of a full page advert in the Tavistock and Okehampton Times and a week-long Facebook advert. Costs for the two types of advertising were similar, but the effects differed dramatically.
- 2.7 During the week of 2 May, only 38 calls were received on garden waste which included all garden related enquiries e.g. new subscribers, replacement sacks and missed bins. However, the Facebook advert generated 1065 hits to the garden waste webpage (compared with 1600 hits from 1 August 2017 2 May 2018 inclusive). This clearly illustrates channel shift as the social media advertising was more effective than the traditional local newspaper method.
- 2.8 From those 1065 website hits, 51% went on to the subscription page but only 45 actually subscribed. We have since set up a survey on our website to try and ascertain what is putting potential subscribers off though this function has a low take-up rate so is of limited use (only two comments have been received to date). We will continue to monitor however.
- 2.9 Members previously requested that direct debit be available by the next payment year (October 2018). This has now been set up and to encourage take-up a discount is applied to new direct debit subscribers to this current payment year. Anyone subscribing after 2 July has/will pay £15 (rather than £40) to receive the service until 30 September.
- 2.10 A full communications plan is in place for the next year.

# 3 Options available and consideration of risk

3.1 There are no direct financial implications of the contents of this report. However, subscriptions are lower than anticipated and this will affect future net income post 2018.

# 4 Proposed Way Forward

- 4.1 The Waste Working Group will be considering future options for the service taking into account the current waste and cleansing procurement process. As participation is below what is expected, the Group will explore and make recommendations on boosting participation and therefore income to ensure the budget is met year on year.
- 4.2 This recommendation fits with the corporate themes of Environment and Council.

# 5 Implications

| Implications                               | Relevant<br>to<br>proposals<br>Y/N | Details and proposed measures to address  |
|--|------------------------------------|---|
| Legal/Governance                           | Y                                  | The Overview & Scrutiny Committee is responsible for considering and scrutinising how the Council is performing as an organisation. |
| Financial                                  | Υ                                  | There are no direct financial implications of the contents of this report.  |
| Risk                                       | Υ                                  | The risks are set out at section 3 of this report.  |
| Comprehensive Im                           | pact Assess                        | ment Implications   |
| Equality and Diversity                     | N                                  | Not applicable  |
| Safeguarding                               | N                                  | Not applicable  |
| Community<br>Safety, Crime<br>and Disorder | N                                  | Not applicable  |
| Health, Safety<br>and Wellbeing            | N                                  | Not applicable  |
| Other implications                         | N                                  | None  |

# **Supporting Information**

# **Appendices:**

None

# **Background Papers:**

Council Report of January 2017



# Agenda Item 9

**Document is Restricted** 



# Agenda Item 12

Report to: **Overview & Scrutiny Committee** 

Date: **31 July 2018** 

Title: Q1 Performance Measures

Portfolio Area: N/A

Wards Affected: All

Relevant Scrutiny Committee: N/A

Urgent Decision: **N** Approval and **Y** 

clearance obtained:

Date next steps can be taken: Any recommendations generated will be considered by the Hub Committee at its meeting on 11 September 2018

Author: Jim Davis Role: Specialist - Performance &

**Intelligence** 

Contact: **EXT:1493** 

Email: jim.davis@swdevon.gov.uk

# **Recommendations:**

That Members note the performance levels against target communicated in the Balanced Scorecard and the performance figures supplied in the background and the exception report.

## 1. Executive summary

Performance measures for Quarter 1 have generally continued at a high level with 3 measures at 'red' for this quarter.

The % of Benefits change of circumstances completed online has been slowly increasing as predicted and is approaching the target level. The average number of missed bins has had two quarters of higher than usual occurrences but the causes of both were seasonal or one off in nature and not indicative of a trend. Increased levels of missed bins for Quarter 1 was predicted in the last quarterly report and as such aren't a concern of any on-going issue.

The measure of % of calls answered in 20 secs acts as a proxy to show how often there are no, or very few, calls waiting in the queue so is very

sensitive to the higher than usual call volumes that occur in the last financial quarter of the year.

# 2. Background

The Balanced Scorecard has suffered from scope creep over the years where some measures are reported to Committee for interest rather than to fulfil a scrutinising role and generates questions rather than helps to provide answers. The new web-based performance dashboards provide monthly information up-to-date information to provide context against the report that comes to Committee and access to a much larger range of data to access if desired. There is a downloadable app from the council catalogue for Pentana (the new name for Covalent), or it can be accessed from swdevonpentanarpm.uk

# 3. Outcomes/outputs

**Appendix A** is the balanced scorecard – this contains the high level targeted performance information.

**Appendix B** is an information and exception report. This contains the data only performance information for context and the detail of the targeted measures which have fallen below target in the quarter being reviewed.

**Appendix C** contains the description of the targets chosen for the Balanced Scorecard

**Appendix D** is the Development Management measures (to follow)

# 4. Options available and consideration of risk

Dashboards can be tailored by type, interest or area. We have created a customer contact centre dashboard, a planning and planning enforcement dashboard, and a replica of the information that forms part of this report. Other dashboards can be created to explore other areas of concern/interest.

# 5. Proposed Way Forward

- 1) The Balanced Scorecard and background report as shown in the Appendices are approved.
- 2) Members view dashboards online and consider what other information they would want to be shown through the dashboards.

# 6. Implications

| Implications                               | Relevant<br>to<br>proposals<br>Y/N | Details and proposed measures to address  |
|--|------------------------------------|---|
| Legal/Governance                           | N                                  | Whilst there are no statutory performance measures anymore, some are still reported nationally. We collect these in the same format as required to improve consistency. Other measures are to improve efficiency or to understand workload. |
| Financial                                  | N                                  |   |
| Risk                                       | Y                                  | Poor performance has a risk to the Council's reputation and delivery to our residents. These proposals should give Scrutiny the ability to address performance issues and develop robust responses to variation in delivery                 |
| Comprehensive Im                           | pact Assess                        |   |
| Equality and<br>Diversity                  | N                                  |   |
| Safeguarding                               | N                                  |   |
| Community<br>Safety, Crime<br>and Disorder | N                                  |   |
| Health, Safety<br>and Wellbeing            | N                                  |   |
| Other implications                         | N                                  |   |

# **Supporting Information**

# **Appendices:**

Appendix A - Corporate Balanced Scorecard

Appendix B – Background and Exception Report

Appendix C – Corporate Balanced Scorecard Targets

Appendix D – Development Management measures (to follow)

# **Background Papers:**

None



# **Corporate Balanced Scorecard**

# **Community/Customer**

| Q4                 | Q1 |   |
|--------------------|----|---|
|                    |    | Overall waste recycling rate %                        |
|                    |    | Residual waste per household                          |
|                    |    | Average no. of missed bins                            |
|                    |    | CST: % of calls answered                              |
|                    |    | CST: % of calls answered in 20 secs                   |
|                    |    | CST: % calls answered in 5 mins                       |
| Pa                 |    |   |
| 10                 |    |   |
| Page 25            |    | Online uptake   |
| ge 25 <sub>ð</sub> | Q1 | Online uptake   |
| 25                 | Q1 | Online uptake  % of Benefits new claims online (IEG4) |
| 25                 | Q1 |   |

Updated measures to replace the T18 programme measures that added little extra information.

Additional measures to better quantify online uptake and benefit to the council will be developed as new website transactions goes live.

# **Processes**

| Q4 | Q1 | % of planning applications determined within time frame |
|----|----|---|
|    |    | Major   |
|    |    | Non-Major   |
|    |    | Other – no longer report this distinction.              |
|    |    | Applications captured above                             |

| Q4 | Q1 |  |
|----|----|--|
|    |    | Avg End to End time Benefits New Claims              |
|    |    | Avg End to End time Benefits Change of circumstances |

# **Performance**

| Q4 | Q1 |   |
|----|----|---|
|    |    | EH: % of nuisance complaints resolved at informal stage |
|    |    | Avg days short term sickness/FTE                        |
|    |    | Complaint response speed                                |

# Key

| Below target performance      |
|-------------------------------|
| Narrowly off target, be aware |
| On or above target            |

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# **Information Report**

Non-targeted (data-only) performance measures that will be reported every quarter to provide context and background information – not suitable for the Balanced Scorecard page as no targets applicable or relevant.

| Performance measure   | Managed By                | Q1<br>17/18 | 2017/18 YTD or Total                     | Q1<br>2018/19          |       |                       | 18/19<br>YTD or         | Comment (If Applicable)  |
|---|---------------------------|-------------|--|------------------------|-------|-----------------------|-------------------------|--|
|   |                           |             | 112 01 10001                             |                        |       | total                 |                         |  |
| Planning Enforcement  | Pat Whymer                | -           | -  |                        |       |                       | -                       | Appendix to follow   |
|   | Area                      |             | omplaints rec.<br>last qtr<br>Q4 2017/18 |                        | Total | Avg<br>Time<br>(Days) | Total no. of complaints | This breakdown of area and average time to complete timings is only available for the completed complaints.  |
| ס   | Council Tax/N             | NDR         | 1  | Council<br>Tax/NNDR    | 2     | 9                     | 2                       | 78 complaints were logged during the quarter. 18 were  |
| Page<br>Page  | Customer Serv             | vices       | 1  | Customer<br>Services   | 2     | 4                     | 2                       | service issues that was dealt with immediately and isn't a formal complaint. There are 13 remaining active   |
| All: Complaints received  | Planning                  |             | 3  | Planning               | 6     | 18                    | 6                       | processes that could be service issues or formal complaints but haven't been completed yet. There was 1 complaint that was for another organisation.   |
| 7   | Waste                     |             | 12                                       | Waste                  | 35    | 21                    | 35                      |  |
| Complaints logged against each Service per quarter. Highlights    | Commercial Se             | rvices      | -  | Commercial<br>Services | 1     | 8                     | 1                       | Note: Service Issues – Some issues are logged as   |
| changes over time and the effects                                 | Parking                   |             | -  | Parking                | -     | -                     | -                       | complaints as the customer has a justified concern.  Often these are simple issues resolved by talking with the customer or are complaining through us against a third party. They don't form part of our formal |
| of initiatives.   | Benefits                  |             | -  | Benefits               | -     | -                     | -                       |  |
|   | EH Housing Strat Planning |             | -  | EH                     | -     | -                     | -                       |  |
|   |                           |             | -  | Housing                | -     | -                     | -                       | complaints process but still are captured for  |
|   |                           |             | -  | Strat Planning         | -     | -                     | -                       | improvement and analysis purposes  |
|   | Total                     |             | 17                                       | Total                  | 46    | 20                    | 46                      | Ombudsman Complaints   |
|   | Service Issues            |             | 1  | Service Issues         | 18    | -                     | 18                      | 0 received during the quarter.   |
| All: Compliments received   |                           |             |  | Service                |       | No.                   | YTD                     | We re-launched the compliments process towards the end of this quarter after limited uptake previously.  |
| Compliments logged against each                                   |                           |             |  | Assets                 |       | 1                     | 1                       |  |
| Service per quarter. Highlights changes over time and the effects |                           |             |  | Commercial<br>Services |       | 1                     | 1                       | It asks for: service area, team (or staff member), type (helpfulness, solved a problem, above & beyond the call  |

| Daufauranna saasaura                             | Managed Du  | Q1<br>17/18 | 2017/18      | Q1<br>2018/19  |    | 18/19 | Comment (If Applicable)   |  |
|--|-------------|-------------|--------------|--|----|-------|---|--|
| Performance measure                              | Managed By  |             | YTD or Total |  |    |       | Comment (11 Applicable)   |  |
| of initiatives.                                  |             |             |              | Council Tax  | -  | 1     | of duty {ABCD}, speed), and a description, which we can   |  |
|  |             |             |              | CST  | 14 | 14    | make available for managers or members.   |  |
|  |             |             |              | Domestic Waste   | 10 | 10    | The process is quick to do and the compliment can be  |  |
|  |             |             |              | Housing Advice   | 1  | 1     | captured by anyone and sent to the staff member   |  |
|  |             |             |              | ICT  | -  | -     | involved or their manager for recognition.  |  |
|  |             |             |              | Housing<br>Benefits  | 1  | 1     | Reminders for staff to log them are going in the Friday flash regularly so we can simply report out the data.   |  |
| Long term sickness (days)                        | Andy Wilson | 79          | YTD<br>79    | 9  |    | 9     | Equivalent to 0.1 days/FTE. Low numbers of staff in WD means that any long term sickness has a disproportionate effect on days/FTE  |  |
| Number of days lost due to long term sickness    |             |             | 79           |  |    |       | Two instances, from two employees, one has returned to work and the other has resigned.   |  |
| Short term sickness (days)                       |             |             |              |  |    |       | Equivalent to 0.5 days/FTE for the quarter.   |  |
| Number of days lost due to short<br>erm sickness | Andy Wilson | 33          | YTD<br>33    | 45   |    | 45    | Public sector averages for all sickness (long term and short term) are around 2-3days/FTE   |  |
| CS: Top 5 call types                             | Anita ley   |             |              | 1) Call dealt (1st) with on switchboard 2) Move - (1st) Move 3) Enforcement - Responding to reminder / final notice etc 4) Transfer to Housing Advice 5) Application query- DHC  1) Recycling sack/waste container request 2) Missed waste report 3)Letter of Representation |    | -     | Last Qtr  1) Call dealt with on switchboard 2) Ctax - General - Balance Enquiry 3) Call transferred to another organisation 4)Domestic waste - Order bin / caddy/ repair container 5) Ctax - Move  As the CST deal with such a wide range of processes the most common call types are often the grouped types. We have always received a high number of calls for other agencies, particularly: DCC, the CAB, Housing associations or other organisations people mistakenly believe we are responsible for. |  |
| Top 5 website processes                          | Kate Hamp   |             |              |  |    | -     | 1) Waste container request 2) Letter of Representation 3) Missed waste report 4) General waste enquiry  |  |

| Performance measure  | Managed By      | Q1<br>17/18 | 2017/18      | Q1<br>2018/19                                       | 18/19           | Comment (If Applicable)   |
|--|-----------------|-------------|--------------|---|-----------------|---|
| Performance measure  | манауец ву      |             | YTD or Total |   | YTD or<br>total | Comment (If Applicable)   |
|  |                 |             |              | 4)Planning application enquiry 5)Garden waste order |                 | 5) Parking permit application   |
| % of customer contact through online interaction (Workflow360)  Demonstrating channel shift  | Kate Hamp       | 49%         | 49%          | 48%   |                 | Figures as rising more slowly now but seem to be settling around 50% of all transactions.   |
| Total number of online transactions  | Kate Hamp       | 17420       | 17420        |   |                 | The levels are beginning to level off so further rises from these levels will likely be smaller and based on additional processes coming online and in response to channel shift activities.  |
| CS: % of calls resolved at first point of contact ercentage of calls which are resolved at initial contact with CST  | Anita Ley       | 65%         | 65%          | -   | -               | Measure no longer captured in new phone system. Online CST dashboard has more measures data updated monthly and broken down into call types and answer speed.   |
| No Nuisance complaints Received  | Ian<br>Luscombe | 167         | 167          | 88  | 88              | The nuisance process (covering noise, odours, smoke, etc) has now gone into Workflow360, this has moved the processes into the Customer Service Team and case management with specialist involvement only required later for more complex investigation.      |
| EH: Average time taken for Disabled Facilities Grants (Fast track) (work days)  The total time, from when the application was received until the works are completed. Only a small portion of this is under direct control of the Council. | Ian<br>Luscombe | 0           | 0            | 0   | 0               | This is the portion of the process completely under the council's control (from application to approval). Our target is completion within 5 days.  All applications received during the quarter were completed in the same working day as they were received. |

# **Exception Report:**

|         | Performance measure   | Managed<br>by              | Prev<br>Status | Last<br>Qtr | Apr<br>2018 | May<br>2018 | Jun<br>2018 | ·            | )17/18     | Action Response  |
|---------|---|----------------------------|----------------|-------------|-------------|-------------|-------------|--------------|------------|--|
|         | % of Benefits change of circumstances completed online (IEG4) | Lorraine<br>Mullineau<br>X |                | Q4<br>10.2% | Value       | Value       | Value       | Value 18.3 % | Target     | This is a new measure and a very stretching target to try and channel shift a large proportion of customers who are used to interacting with us in more traditional ways. The uptake of new claims online has been very good (~65%) and keeps slowly increasing. The change of circumstances online process hasn't been as used as extensively as new claims but has seen a steady increase since its inception as additional online process are provided. As expected, the level of usage is now approaching the target and if the rate of increase continues it should surpass the target in Q2 or Q3. By achieving a high level of online submissions it gives more capacity to deal with the existing workload, and customers who can't or won't channel shift, in a more timely manner. |
| Lage ou | % of calls answered in 20<br>secs                             | Anita Ley                  |                | 38%         | 28%         | 18%         | 18%         | 21%          | 50-<br>80% | Switchboard calls were answered by team members who covered Reception at both Kilworthy and Follaton . Since the introduction of webchat and voicemails we have tried to allocate all 3 duties to these staff members which has decreased our performance on switchboard as the use of webchat and voicemails has been much higher than expected. I have now moved switchboard calls back into the Contact Centre for the time being and there should be an improvement in the next quarter.   |
|         | Average no. of missed bins                                    | Jane<br>Savage             |                | 87          | 117         | 120         | 72          | 103          | 75         | Below target performance for the previous quarter was affected by the snowy conditions and the 'Beast from the East'. Issues with reported missed collections this quarter have been affected by the roll out of 'Box clever' and associated changes. Both of these were temporary causes and the missed bins were already falling back down to target levels by the last month of the quarter. Missed bins are expected to be back at normally levels for Quarter 2.  |

| Measure  | Target             | Explanation   |
|--|--------------------|---|
| Overall waste recycling rate %   | 55%                | A combination of recycling, re-use & composting for household waste. A self-set stretching target based on historic collection rates and current ambitions                            |
| Residual waste per household   | 92kg/qtr           | The residual waste left after recycling and re-use. Equivalent to c.14kg per fortnightly collection per household   |
| Avg number of missed bins  | <75 per<br>100,000 |   |
| *Average Call Answer Time<br>No longer captured                        | 1 min              | Additional information captured in CST Dashboard but overall figure not collated. Individual areas have % of calls answered in 5 minutes  |
| *% of enquiries resolved at first point of contact: No longer captured | 60%                |   |
| % of calls answered  | 90%                | Target set at this level as we would expect some calls dropped as customers choose to follow recorded message recommendation and submit requests online rather than hold on the phone |
| % of calls answered in 20 secs   | 50%-80%            | A goldilocks measure that captures how much time CST have without a queue. Being too high would signify over-resourcing   |
| % calls answered in 5 minutes  | 70%                | New measure added to capture long waits.  |
| % of Applications determined within time frame Major                   | 60%                | Statutory performance measure target  |
| % of Applications determined within time frame Non-Major               | 65%                | Old statutory performance measure target  |
| % of Applications determined within time frame Other                   | 80%                | Old statutory performance measure target - Obsolete   |
| Avg End to End time Benefits New Claims                                | 24 days            | Time for processing new claims  |
| Avg End to End time Benefits Change of circumstances                   | 11 days            | Time for processing changes to existing claims  |
| % of nuisance complaints resolved at informal stage                    | 90%                | Handling nuisance complaints informally saves time and money and often provides a more satisfactory outcome for all involved  |
| Avg days short term sickness/FTE                                       | 1.5days/qtr        | Private sector average of c.6 days/year, Public sector average of c.8 days  |

|  |                             | has informed this initially stretching target. Agile working has had a very positive impact on sickness as people feeling under the weather have remained at home, working and reduced the likelihood of transfer of communicable infections to colleagues.   |
|--|-----------------------------|---|
| Complaint response speed   | 30 days                     | Time to respond to a Level 1 complaints   |
| T18: Programme timescales on track                                   | Against Plan                | Superseded  |
| T18: Performance vs. Budget  | Under/over<br>spend         | Superseded  |
| T18: No. of Processes live   |                             | Superseded  |
| Ratio of web/call-post-email submissions (W2)                        | 20% increasing<br>over time | Ratio for customers calling vs self-servicing using integrated processes online. Customers currently fill in online forms but this then requires input into our systems. The new integrated approach inputs directly to our system and routes work where needed.  Initially requires creation of account before first submission so expectation of slight drop off in ratio to begin with and then increasing as more customers sign up.  Communication initiatives will be coordinated at key times during the year, for example, with annual council tax bills to drive sign ups so a stepwise increase in submissions is expected. |
| Ratio of benefit new claims web/post submissions (IEG4)              | 60%                         | Ratio of submissions via the new IEG4 portal  |
| Ratio of benefit change of circumstances web/post submissions (IEG4) | 25%                         | Ratio of submissions via the new IEG4 portal  |

# **OVERVIEW AND SCRUTINY COMMITTEE**

# **DRAFT ANNUAL WORK PROGRAMME – July 18 to April 19**

| Date of Meeting  | Report   | Lead Officer / Member                           |
|------------------|--|---|
|                  |  |   |
| 4 September 2018 | Joint Local Plan Update  | Tom Jones                                       |
| •                | Task and Finish Group Updates (if any)   |   |
|                  | Hub Committee Forward Plan   | Kathy Trant                                     |
|                  | - IT Procurement   | Nadine Trout                                    |
|                  | Medium Term Financial Strategy Update  | Lisa Buckle                                     |
|                  | Connecting Devon and Somerset Programme Manager to be invited to attend              | Steve Mullineaux                                |
|                  | Public Conveniences: Potential Saving Options  | Cathy Aubertin                                  |
|                  | Update from the Financial Stability Review Group                                     | Lisa Buckle                                     |
|                  | Planning Enforcement Plan / Protocol and Actions and Performance Indicators – Review | Pat Whymer                                      |
|                  |  |   |
| October 2018     | Task and Finish Group Updates (if any)   |   |
| 0<br>0<br>0      | Hub Committee Forward Plan   | Kathy Trant                                     |
|                  | Corporate Strategy: Delivery Against Themes Update                                   | Nadine Trout                                    |
| မ                | Update from the Financial Stability Review Group                                     | Lisa Buckle                                     |
| $\omega$         | Peer Review  | SLT   |
|                  | Joint Local Plan Update  | Tom Jones                                       |
| 0.11             |  |   |
| 6 November 2018  | Task and Finish Group Updates (if any)   | 16.00 =   |
|                  | Hub Committee Forward Plan   | Kathy Trant                                     |
|                  | Joint Local Plan Update  | Tom Jones                                       |
|                  | Q2 Performance Indicators  | Jim Davis                                       |
|                  | Update from the Financial Stability Review Group                                     | Jim Davis Lisa Buckle Nadine Trout Louisa Daley |
|                  | Results of Customer Satisfaction Survey  | Nadine Trout                                    |
|                  | Community Safety Partnership Annual Report   | Louisa Daley                                    |
|                  | Safeguarding Update  | Louisa Daley                                    |
| 15 January 2010  | Task and Finish Group Updates (if any)   |   |
| 15 January 2019  | Hub Committee Forward Plan   | Kathy Trant                                     |
|                  | Joint Local Plan Update  | Tom Jones                                       |
|                  | Update from the Financial Stability Review Group                                     | Lisa Buckle                                     |
|                  | Opuate Irom the Financial Stability Review Group                                     | Lisa Buckie                                     |

|                  | Draft Budget 2019/20                             | Lisa Buckle   |
|------------------|--|---------------|
|                  |  |               |
| 26 February 2019 | Task and Finish Group Updates (if any)           |               |
|                  | Hub Committee Forward Plan                       | Kathy Trant   |
|                  | Joint Local Plan Update                          | Tom Jones     |
|                  | Update from the Financial Stability Review Group | Lisa Buckle   |
|                  | Fusion Annual Report                             | Jon Parkinson |
|                  | Q3 Performance Indicators                        | Jim Davis     |
| 2 April 2019     | Task and Finish Group Updates (if any)           |               |
|                  | Hub Committee Forward Plan                       | Kathy Trant   |
|                  | Joint Local Plan Update                          | Tom Jones     |
|                  | Update from the Financial Stability Review Group | Lisa Buckle   |
|                  | Draft O+S Annual Report 2018/19                  | Darryl White  |